

A Complete Estimates and Rankings

Table E1: Estimated life expectancy at birth for 402 German districts over the 2015–2017 period, in alphabetical order. Estimates are listed separately for women and men. We list the district’s rank (1=highest, 402=lowest), the posterior median estimate, and the limits of 80% prediction intervals (i.e. 10th & 90th percentiles).

district	Women			Men			
	Rank	Percentiles		Rank	Percentiles		
		10%	50% (Median)	90%	10%	50% (Median)	90%
Please see now MS-Excel-File: <code>districtEstimatesLongTable.xlsx</code>							

B Overview: TOPALS Modeling

The basic building block of our estimation process is de Beer’s TOPALS approach [1]. Here we briefly illustrate with an example the modified TOPALS model that we applied to estimate district mortality rates by age and sex. More details about this model are available in [2, 3].

Our goal is to estimate a smooth age pattern for mortality that is consistent with known regularities in vital rates, for small populations that may have zero deaths at young ages and considerable random fluctuations in deaths reaching into middle ages. The TOPALS approach models the local age schedule of mortality rates via a set of parametric deviations from a fixed, smooth schedule called the *standard*. As pointed out by de Beer and others [1, 2], TOPALS estimates for age-specific mortality are quite insensitive to the choice of the fixed standard, unlike the classic Brass logit relational model.

Log mortality at any age $x \in 0, 1, \dots, 89$ is modeled as a standard value, $\log \mu_x^*$, plus a linear spline function:

$$\log \hat{\mu}_x = \log \mu_x^* + B'_x \hat{\alpha} \tag{E1}$$

where B is a matrix whose columns are linear B-spline basis functions [4]. In our application B is 90×7 ; rows correspond to ages $0 \dots 89$ and B'_x is the 1×7 row of B that corresponds to for age x .

Under the canonical assumption that death counts by age group g are independent Poisson variables [5], we sampled α from a log posterior density that includes a Poisson likelihood:

$$\log P(\alpha|D, N) = c + \sum_g (D_g \log \hat{\mu}_g - N_g \hat{\mu}_g) - \text{Penalty}(\alpha) \tag{E2}$$

where $\log \hat{\mu}_g$ values are age-group averages of the rates defined as in Equation E1, c is a constant that is identical for all values of α , and $\text{Penalty}(\alpha)$ is a penalty term based on the smoothing priors discussed in the main text of the paper.

We illustrate the model for males in Vorpommern-Rügen, a district in the northeastern corner of Germany. Observed age-group death rates for 2015–2017, $\log \frac{D_g}{N_g}$, are represented by horizontal bars

24 in Figure E1, Panel C. The numbers above each bar are the total male deaths in that age group in
25 Vorpommern-Rügen over the three years of data collection.

26 Larger numbers of deaths in an age group generally mean more reliably estimated rates, in the
27 sense that random fluctuations are less likely to have large effects on observed death/exposure ratios.
28 Vorpommern-Rügen has slightly more inhabitants than an average German district, but nonetheless
29 there were fewer than 10 male deaths in six of eighteen age groups during the three years of observation,
30 and there were no deaths of 5–9 year-old boys.

31 For our standard schedule (the baseline $\log \mu_x^*$ against which local deviations are expressed) we
32 used 2010–2013 mortality for all German males. We calculated these standard rates from the Human
33 Mortality Database [6]. The dotted line in Figure E1, Panel C shows this reference schedule.

34 Panel A of Figure E1 illustrates the linear spline basis functions (i.e., the columns of B). Although
35 cubic splines are more common, the TOPALS model uses linear spline offsets from the standard because
36 they are sufficient to produce a smooth age schedule. Spline knots are located at ages 0, 1, 10, 20, 40, 70,
37 and 90. (The number and location of knots is somewhat arbitrary. These ages work well because they
38 are close to well-known turning points in the mortality schedule – infant mortality, lowest mortality,
39 accident mortality, and so forth.)

40 The fifth linear spline function in Panel A is represented by a thicker line. Because this spline is non-
41 zero only between ages 20 and 70, the fifth α coefficient affects the TOPALS estimates of log mortality
42 rates only in that age range. At the knot location (age 40), all other splines are zero. This facilitates
43 interpretation of the fitted spline function that we add to the standard, depicted in the middle Panel
44 B. For example, estimated log mortality at age 40 (a knot location) is simply $\log \hat{\mu}_{40} = \log \mu_{40}^* + \hat{\alpha}_5$.
45 $\hat{\alpha}_5 = .34$ indicates that mortality at age 40 is estimated to be approximately 34% higher in this district,
46 compared to the standard rate. This coefficient also affects estimated mortality over the ages 20–70 at
47 which the associated spline function in Panel A is non-zero, but those effects diminish to zero as one
48 moves farther from age 40. The other estimated coefficients (represented by vertical lines in Panel B)
49 have analogous effects on estimated mortality rates.

50 The pattern of positive and negative offsets from the standard, illustrated in Panel B, means that
51 local data suggests that male mortality in Vorpommern-Rügen is *lower* than the standard at the lowest
52 ages (below about 7) and at the highest ages (above about 78), but *higher* over most ages (particularly
53 among middle-aged males). We selected Vorpommern-Rügen in part to illustrate the flexibility of the
54 TOPALS approach, which can easily fit such crossovers from a reference mortality schedule.

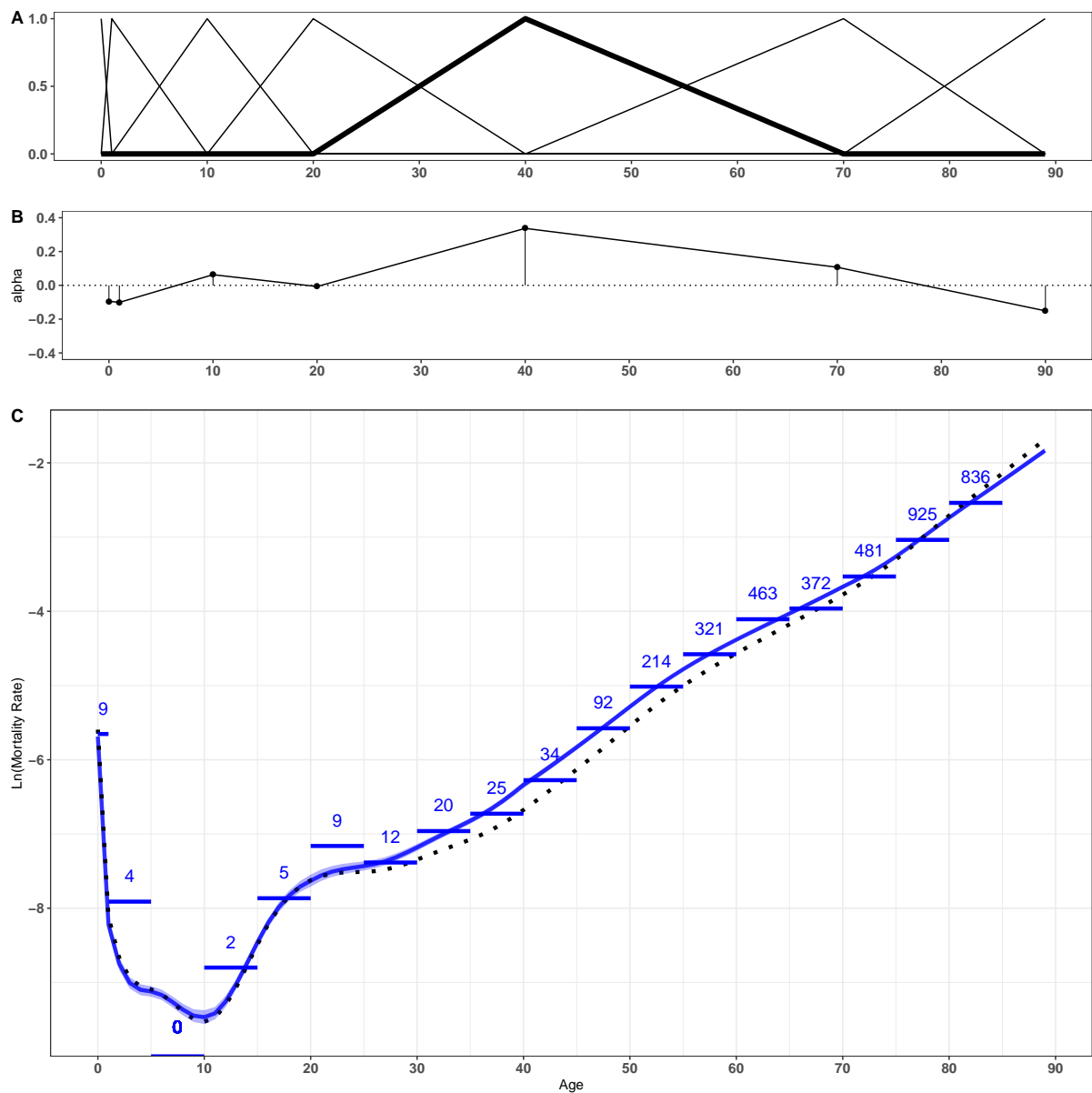


Figure E1: Panel A: B -spline basis functions (columns of matrix B);
 Panel B: estimated linear spline function $B \hat{\alpha}$ added to the standard schedule;
 Panel C: Standard mortality schedule (dotted curve), observed $\log(D_g/N_g)$ for age groups from 2015–2017 data (horizontal bars, with numbers of deaths in the age group recorded above each bar) and TOPALS-estimated mortality rates for Vorpommern-Rügen males at ages 0–89 (solid curve).

C Smoothing Priors for TOPALS Parameters

C.1 TOPALS priors

We simultaneously estimate mortality schedules for all districts and both sexes via Bayesian models that link local TOPALS parameters across small populations. Generally speaking, Bayesian models allow us to “borrow strength” by exploiting similarities between populations that are expressed via prior distributions [7]. Our model employs three distinct priors.

1) We use a hierarchical spatial prior for TOPALS parameters. Each of the seven local coefficients that determine a district’s age- and sex-specific mortality rates shares a common national mean (NUTS-0), shares a common effect with all other districts in the same state (NUTS-1), and (only for states that have regional subdivisions, called *Regierungsbezirke*) shares a common effect with all other districts in the same substate region (*Regierungsbezirk*, NUTS-2). There are also district-specific (NUTS-3) effects for each parameter. This hierarchical spatial specification emphasizes likely similarities between districts by political geography. We consider this to be a sensible approach because policy (mental health facilities, hospital planning, etc.) at different administrative levels may influence health and mortality. We also experimented with an alternative spatial approach that emphasized spatial adjacency of districts rather than political boundaries. Both spatial approaches improve the precision of estimates, with slightly better results for the political hierarchy model. Here we present only results from the hierarchy model.

2) We smooth age schedules by using a normal prior distribution for the differences between TOPALS coefficients at consecutive age groups for each district and sex. This stabilizes estimated schedules in regions with extremely small populations [2].

3) We use another prior to regularize male-female differences in log mortality rates within districts. Sex differences by age are fairly consistent across similar populations. Adding this prior rewards estimates that conform more closely to expected sex differences, which permits us to “borrow strength” between male and female mortality information within each district. Because male-female mortality differences tend to be larger in Eastern Germany, we based our prior on the East German pattern of sex differences in life tables for the years 2010–2015 from the Human Mortality Database (HMD) for districts in the former GDR, and on the West German HMD pattern for districts located in the former West Germany. For Berlin we used the overall German pattern.

In the full Bayesian model we simultaneously estimate 5,628 parameters (2 sexes, 402 districts, 7 parameters per mortality schedule) by Markov Chain Monte Carlo (MCMC) sampling from the joint posterior distribution. Each draw from the posterior represents a possible map of mortality rates by sex, district, and age group, with combinations of parameters sampled in proportion to their probability. Thus more likely maps are sampled more often, and vice versa.

For each simulated map we use standard methods [8] to calculate male and female life expectancies (e_0) in each district, after extrapolating mortality for the highest ages (85–120) with the two-parameter “Kannisto-Model” approach that enforces a logistic shape, which is also employed for official estimates [9, 10, 11, 12].

The resulting distribution yields point estimates of district life expectancies (median e_0 values), and also produces estimates of uncertainty (expressed here as an 80% probability interval between the 10th and 90th percentiles of simulated e_0 values within each district).

96 C.2 TOPALS parameters

97 Parameters are α_{krs} for knot positions $k = 1 \dots K$, regions $r = 1 \dots R$, and sexes $s = \{M, F\}$. The
 98 TOPALS schedule of log mortality rates at ages $x \in \{0 \dots (A - 1)\}$ in region r for sex s is

$$\lambda_{rs} = \lambda_s^* + \mathbf{B}\alpha_{rs}$$

99 where \mathbf{B} is an $A \times K$ matrix of linear spline constants and $\alpha_{rs} \in \mathbb{R}^K$ is the vector of α elements $(\alpha_{1rs} \dots \alpha_{Krs})'$
 100 . In the analysis of German districts, $K = 7$, $A = 90$, and $R = 402$.

Arranging the α parameters into two $K \times R$ matrices,

$$\alpha_s = \begin{bmatrix} \alpha_{11s} & \dots & \alpha_{1Rs} \\ \vdots & \ddots & \vdots \\ \alpha_{K1s} & \dots & \alpha_{KR s} \end{bmatrix} \quad s = M, F$$

the complete $A \times R$ matrix of (age,region)-specific log mortality rates for sex s is

$$\mathbf{\Lambda}_s = (\mathbf{1}'_R \otimes \lambda_s^*) + \mathbf{B}\alpha_s, \quad s = M, F$$

101 C.3 Spatial Model

The fundamental idea behind the spatial model is that there are likely to be regional patterns among
 the R TOPALS parameters for a given knot k and sex s . These sets of α parameters correspond to rows
 in the $K \times R$ α_s matrix above:

$$\alpha_s = \begin{bmatrix} \alpha'_{1s} \\ \vdots \\ \alpha'_{Ks} \end{bmatrix}$$

102 In the spatial hierarchical we assume that there are $Q \geq R$ effects that determine the α values for each
 103 (k, s) combination. The number of effects depends on the hierarchical map. For Germany there are
 104 $n_1 = 16$ first-level effects (one per state), $n_2 = 115$ second-level effects (86 for districts in states without
 105 *Regierungsbezirke*, and 29 for substate *Regierungsbezirke*), and $n_3 = 314$ third-level effects (for districts
 106 within *Regierungsbezirke*), so $Q = 16 + 115 + 314 = 445$ effects determine $R = 402$ district parameter
 107 values.

The parameters for knot k and sex s are

$$\alpha_{ks} = \mu_{ks} \begin{pmatrix} 1 \\ \vdots \\ 1 \end{pmatrix} + \omega_1 \mathbf{H}_1 u_{(1)ks} + \omega_2 \mathbf{H}_2 u_{(2)ks} + \omega_3 \mathbf{H}_3 u_{(3)ks}$$

108 where μ_{ks} is the mean of α_{ks} over the entire map, $u_{(j)} \in \mathbb{R}^{n_j}$ are the hierarchical effects at level j , and \mathbf{H}_j
 109 are $R \times n_j$ matrices of ones and zeroes that determine which effects correspond to each district at each
 110 hierarchical level.

111 C.3.1 Sum-to-Zero Constraints on Hierarchical Effects

112 Within each level of the hierarchy we enforce sum-to-zero constraints on subsets of u that have the same
 113 “parent”. For example, in the German case we assume that the first-level effects (for the 16 states) must
 114 all sum to zero, that second-level effects (for *Regierungsbezirke* or districts within states) must sum to
 115 zero within each state, and that third-level effects (for districts within *Regierungsbezirke*) must sum to
 116 zero within each *Regierungsbezirk*.

Table E2: German Geographic Hierarchy

Level (j)	Effects for...	Parent(s)	Dimensions of G_j ($q_j \times n_j$)
1	State (16)	Germany (1)	1×16
2	District (86) <i>Regierungsbezirk</i> (29)	State without <i>Regierungsbezirke</i> (7) States with <i>Regierungsbezirke</i> (7)	14×115
3	District (314)	<i>Regierungsbezirk</i> (29)	29×314

We can enforce constraints by considering $q_j \times n_j$ grouping matrices G_j containing ones and zeroes such that the q_j constraints on sums within level j are

$$G_j u_{(j)} = 0$$

117 where we temporarily drop the (k, s) subscripts for clarity, remembering that there are different hierar-
118 chical effects for each (k, s) combination.

119 Table E2 shows the structure of the administrative hierarchy for German districts, with types, num-
120 bers, and constraints on the effects at three levels. For example, at level $j = 1$ in the German hierachical
121 model, all states have the same “parent”, namely Germany. So there is only $q_1 = 1$ constraint on the
122 $n_1 = 16$ state effects: their sum must be zero. Thus G_1 is a 1×16 vector of 1s.

123 At level $j = 2$ in Germany the hierarchical constraints are more complex. The second level in
124 the geographic hierarchy is either (1) *a district* (for seven states that do not have legal *Regierungsbezirke*;
125 there are 86 such districts); (2) *a substate Regierungsbezirk* (for seven states that are legally subdivided into
126 *Regierungsbezirke*; there are 29 such *Regierungsbezirke* in those seven states); or (3) *nothing* (for Hamburg
127 and Berlin, which are both states and districts and have no second level). Thus for each of $q_2 = 14$
128 states we require that the sum of second-level effects within the state must sum to zero. For example,
129 18 second-level effects are for districts in (undistricted) Brandenburg state. So one row of G_2 is a $1 \times$
130 115 row vector containing 18 ones (in columns corresponding to districts within Brandenburg) and 97
131 zeroes. Four second-level effects are for substate *Regierungsbezirke* in Niedersachsen, so another row of
132 G_2 has four ones (in columns corresponding to Niedersachsen *Regierungsbezirke*) and 111 zeroes. And
133 so forth. The end result is a 14×115 matrix G_2 for which $G_2 u_{(2)} = 0$.

134 The third level in the German hierarchy consists entirely of districts within *Regierungsbezirke* in the
135 seven districted states. There are $n_3 = 314$ such districts belonging to $q_3 = 29$ *Regierungsbezirke*, so the
136 G_3 matrix for Germany is 29×314 .

137 C.3.2 Basis Functions for Constrained Effects

138 We can enforce the constraints on the hierarchical effects by building $n_j \times (n_j - q_j)$ basis functions Z_j
139 such that

$$\underbrace{u_{(j)}}_{n_j \times 1} = \underbrace{Z_j}_{n_j \times (n_j - q_j)} \underbrace{\varepsilon_j}_{(n_j - q_j) \times 1}$$

140 guarantees that $G_j u_{(j)} = 0$ for any $(n_j - q_j) \times 1$ vector ε_j .

141 Matrices Z_j are defined as follows:

- 142 1. calculate $M_j = G_j' G_j$; M_j is $n_j \times n_j$, with rank q_j .

- 143 2. perform an eigendecomposition $M_j = \mathbf{X}_j[\mathbf{D}_j]\mathbf{X}_j' + \mathbf{Z}_j[\mathbf{0}]\mathbf{Z}_j'$, where \mathbf{X}_j is the $n_j \times q_j$ matrix of
 144 eigenvectors corresponding to non-zero eigenvalues, and \mathbf{Z}_j is the $(n_j \times (n_j - q_j))$ matrix of eigen-
 145 vectors corresponding to zero eigenvalues.
- 146 3. Use \mathbf{Z}_j as the basis for $u_{(j)}$.

Substituting the “deep” parameters ε into the hierarchical specification produces

$$\alpha_{ks} = \mu_{ks} \begin{pmatrix} 1 \\ \vdots \\ 1 \end{pmatrix} + \omega_1 \mathbf{H}_1 \mathbf{Z}_1 \varepsilon_{(1)ks} + \omega_2 \mathbf{H}_2 \mathbf{Z}_2 \varepsilon_{(2)ks} + \omega_3 \mathbf{H}_3 \mathbf{Z}_3 \varepsilon_{(3)ks}$$

Defining $\mathbf{S}_j = (\mathbf{H}_j \mathbf{Z}_j)'$, transposing, and stacking over parameters k then produces

$$\boldsymbol{\alpha}_s = (\mathbf{1}'_R \otimes \boldsymbol{\mu}_s) + \omega_1 \mathbf{E}_{(1)s} \mathbf{S}_1 + \omega_2 \mathbf{E}_{(2)s} \mathbf{S}_2 + \omega_3 \mathbf{E}_{(3)s} \mathbf{S}_3$$

147 where $\mathbf{E}_{(j)s}$ is a $K \times (n_j - q_j)$ matrix of iid $N(0,1)$ variables that represent the “deep effects” for level j .

148 C.3.3 Small Example

149 As a simple example, suppose that we had the hierarchy depicted in Figure E2, in which $R = 7$ districts
 150 are represented by solid dots. This hierarchy has $n_1 = 3$ first-level effects, $n_2 = 4$ second-level effects,
 151 and $n_3 = 4$ third-level effects, with

$$\mathbf{H}_1 = \begin{pmatrix} 1 & 0 & 0 \\ 0 & 1 & 0 \\ 0 & 0 & 1 \end{pmatrix}, \quad \mathbf{H}_2 = \begin{pmatrix} 0 & 0 & 0 & 0 \\ 1 & 0 & 0 & 0 \\ 0 & 1 & 0 & 0 \\ 0 & 0 & 1 & 0 \\ 0 & 0 & 1 & 0 \\ 0 & 0 & 0 & 1 \\ 0 & 0 & 0 & 1 \end{pmatrix}, \quad \mathbf{H}_3 = \begin{pmatrix} 0 & 0 & 0 & 0 \\ 0 & 0 & 0 & 0 \\ 0 & 0 & 0 & 0 \\ 1 & 0 & 0 & 0 \\ 0 & 1 & 0 & 0 \\ 0 & 0 & 1 & 0 \\ 0 & 0 & 0 & 1 \end{pmatrix}$$

$$\mathbf{G}_1 = (1 \ 1 \ 1), \quad \mathbf{G}_2 = \begin{pmatrix} 1 & 1 & 0 & 0 \\ 0 & 0 & 1 & 1 \end{pmatrix}, \quad \mathbf{G}_3 = \begin{pmatrix} 1 & 1 & 0 & 0 \\ 0 & 0 & 1 & 1 \end{pmatrix}$$

$$\mathbf{Z}_1 = \begin{pmatrix} .82 & 0 \\ -.41 & -.71 \\ -.41 & .71 \end{pmatrix}, \quad \mathbf{Z}_2 = \begin{pmatrix} 0 & .71 \\ 0 & -.71 \\ .71 & 0 \\ -.71 & 0 \end{pmatrix}, \quad \mathbf{Z}_3 = \begin{pmatrix} 0 & .71 \\ 0 & -.71 \\ .71 & 0 \\ -.71 & 0 \end{pmatrix}$$

152 After constructing \mathbf{S}_j matrices the hierarchical model for this simple example is

$$\boldsymbol{\alpha}_s = \mathbf{1}'_7 \otimes \begin{pmatrix} \mu_{1s} \\ \vdots \\ \mu_{Ks} \end{pmatrix} + \omega_1 \mathbf{E}_{1s} \begin{pmatrix} .82 & -.41 & -.41 & -.41 & -.41 & -.41 & -.41 \\ 0 & -.71 & -.71 & .71 & .71 & .71 & .71 \end{pmatrix}$$

$$+ \omega_2 \mathbf{E}_{2s} \begin{pmatrix} 0 & 0 & 0 & .71 & .71 & -.71 & -.71 \\ 0 & .71 & -.71 & 0 & 0 & 0 & 0 \end{pmatrix}$$

$$+ \omega_3 \mathbf{E}_{3s} \begin{pmatrix} 0 & 0 & 0 & 0 & .71 & -.71 \\ 0 & 0 & .71 & -.71 & 0 & 0 \end{pmatrix}$$

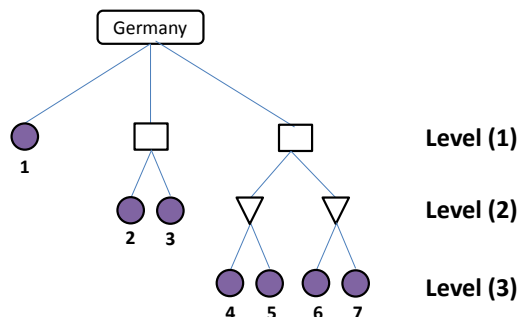
153 C.4 Smoothing Priors

154 The smoothing prior says that within each (r, s) combination the differences between offsets at consecu-
 155 tive knots should be small. In a “big matrix” approach we can construct two large $(K - 1) \times R$ matrices
 156 for each sex

$$\mathbf{U}_s = \begin{bmatrix} \alpha_{2,1,s} & \cdots & \alpha_{2,R,s} \\ \vdots & \ddots & \vdots \\ \alpha_{K,1,s} & \cdots & \alpha_{K,R,s} \end{bmatrix} \quad \mathbf{L}_s = \begin{bmatrix} \alpha_{1,1,s} & \cdots & \alpha_{1,R,s} \\ \vdots & \ddots & \vdots \\ \alpha_{K-1,1,s} & \cdots & \alpha_{K-1,R,s} \end{bmatrix}$$

157 Our smoothing prior is that, for both sexes $s = M, F$, each element of $\mathbf{U}_s - \mathbf{L}_s$ should be independently
 158 distributed $N(0, \text{sd} = \sqrt{\frac{1}{2}})$.

Figure E2: A simple hierarchy



159 C.5 Sex-Difference Priors

160 Sex-difference priors differ from smoothing and spatial priors, because they are about similarities in log
 161 mortality rates (λ) rather than similarities in the underlying parameters (α). The fundamental idea of
 162 the sex-difference priors for German data is as follows. We first assign each region $r = 1 \dots 402$ to one of
 163 three zones: Western Germany (W), Eastern Germany (E), or the Berlin area (B). Use the notation $z(r) \in$
 164 $\{W, E, B\}$ to denote the zone for region r . Within each zone we used aggregated empirical data to define
 165 a typical pattern of age-specific sex differences, with δ_{xz}^* representing the typical male disadvantage
 166 (male log rate - female log rate) at age x in zone z . That is, *a priori* we expect $(\lambda_{x,r,M} - \lambda_{x,r,F})$ to be
 167 similar to $\delta_{x,z(r)}^*$.

168 In a "big matrix" approach the estimated sex differences are $\Lambda_M - \Lambda_F$, which we expect *a priori* to
 169 be

$$\Delta^* = \begin{bmatrix} \delta_{0,z(1)}^* & \delta_{0,z(2)}^* & \cdots & \delta_{0,z(R)}^* \\ \vdots & \vdots & \ddots & \vdots \\ \delta_{89,z(1)}^* & \delta_{89,z(2)}^* & \cdots & \delta_{89,z(R)}^* \end{bmatrix}$$

170 The sex-difference prior is that each element of $(\Lambda_M - \Lambda_F) - \Delta^*$ should be independently distributed
 171 $N(0, \text{sd} = \sigma_{sex})$.

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